



Application of the EVCA tool for the identification of vulnerabilities in the community. July 2024. San Francisco Javier, Paraguay. Paraguayan Red Cross.

EAP №: EAP2025PY01	Operation №: MDRPY024	Annual Report Period: 13/08/2025 to 31/12/2025
EAP Approved: 13/08/2025	EAP Timeframe 2 years	

Annual Budget: 75,261 CHF
Total EAP Budget: 219,867 CHF

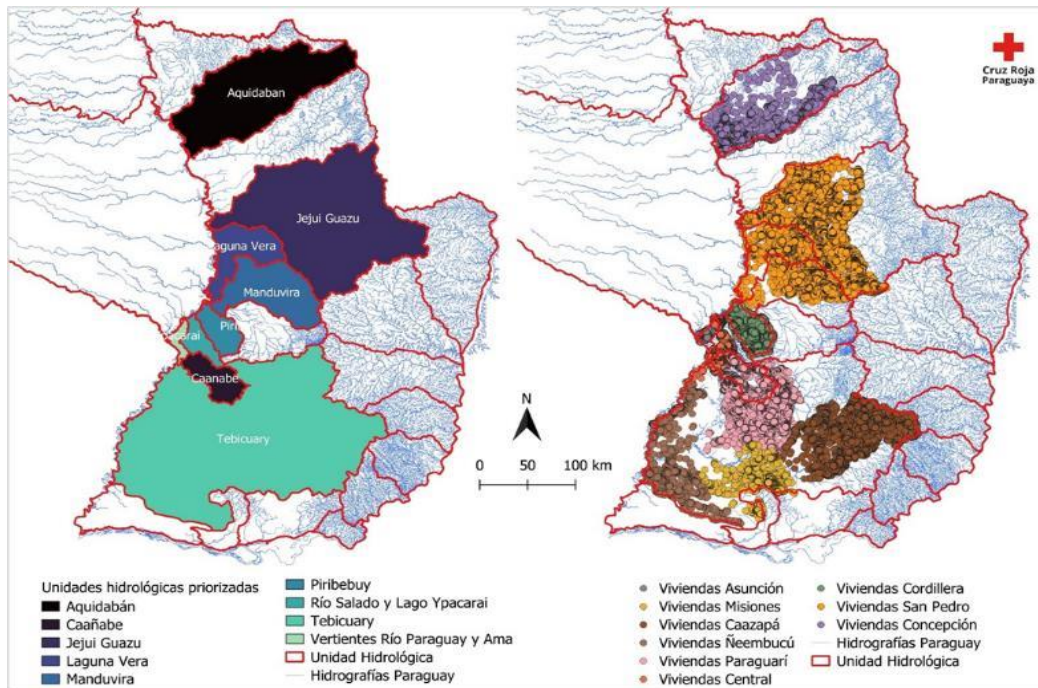
Early Action Protocol Summary

The IFRC's Disaster Response Emergency Fund (DREF) has allocated CHF 192,168 for the implementation of anticipatory actions to reduce and mitigate the impact of droughts in Paraguay. This Early Action Protocol includes an allocation of CHF 96,648 to preposition stocks and conduct annual readiness activities to implement early actions, provided the trigger is reached. The early actions to be carried out have been previously agreed upon with the National Society and are described in the summary of the [Early Action Protocol](#).

This report summarizes the annual readiness and prepositioning activities carried out during the reporting period. The report also includes any changes or updates made to the initially agreed plan.

Affected Areas Map

Prioritized



Districts

Departamento de Concepción

- Paso Horqueta
- Loreto

Departamento de San Pedro

- Unión
- San Estanislao

Departamento de Cordillera

- Tobati

Departamento de Paraguari

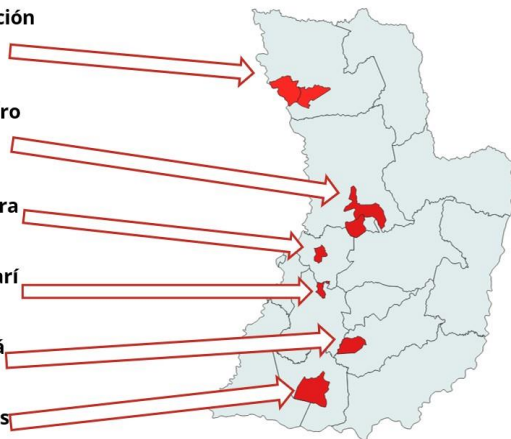
- Escobar

Departamento de Caazapá


- Bertoni

Departamento de Misiones

- San Ignacio



SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

	Budget (CHF):	Actual (CHF):
Livelihoods	120,060	31,694

Narrative description of plan vs. achievements

Training of volunteers and staff from participating branches in the identification of the most vulnerable communities and families using the VCA tool and the application of selection criteria for participating families: The VCA (Vulnerability and Capacity Assessment) training will be conducted in March 2026. This is due to the processes involved in community engagement, which require prior coordination with local stakeholders such as the Municipality, Family Health Units of the Ministry of Health, and the MAG's Directorate of Agricultural Extension (DEAg) to gather general information before entering the selected community.

Selection of the 285 participating families who will work on strengthening their agricultural livelihoods according to established selection criteria: A pre-selection of prioritized districts within the EAP (Early Action Protocol) influence area was carried out. Selection criteria included: drought history, monetary poverty index, Gini index, operational capacity of the branches, access to communities, recommendations from experts at the Ministry of Agriculture and Livestock (MAG), and historical technical reports from the Directorate of Meteorology and Hydrology (DMH), with whom meetings were held to review information and plan field actions. The selected districts are: Concepción: Loreto, Paso Horqueta. San Pedro: Unión, San Estanislao. Cordillera: Tobati. Caazapá: Bertoni. Misiones: San Ignacio. Paraguari: Escobar. Within these districts are the communities to be intervened; according to the schedule, this is planned for **February and April 2026**.

Training on water management, efficient irrigation systems, rainwater harvesting, and maintenance of water networks in participating communities: This will take place once the community is defined, during the May-July 2026 period.

Training in the selection, storage, and conservation of native and creole seeds in participating communities (training in vegetable cultivation techniques is planned): This will take place once the community is defined, during the May-July 2026 period.

Training in soil management, recovery, and conservation (including water harvesting techniques and soil moisture retention): This will take place once the community is defined, during the May-July 2026 period.

Identification of suppliers for the procurement of inputs (seeds) and agricultural implements (drip tapes, shade nets, mulching, minor tools): The document for the tender call has been prepared. Full purchase of tools is expected in January 2026. Seed purchases will be made based on forecast monitoring, given the storage conditions required to preserve germination value, following recommendations from DEAg/MAG experts. In this regard, it is noted that although the project originally listed specific inputs and equipment for delivery, meetings with the DEAg team led to adjustments to this list to match family self-consumption characteristics, which helped streamline procurement.

Positioning of vegetable seeds (5 varieties, 100 grams per family) for 285 families, according to family preference: Short-cycle, drought-resistant seeds will be prioritized to respond to the expected climatic issues. Seed purchases depend on forecast monitoring to ensure proper storage and germination. Per MAG expert recommendations, the quantity was reduced to 50 grams per family (10g of 5 varieties). The original amount was deemed excessive for one or two cycles in a home garden; without adequate infrastructure, families would likely lose much of the seed stock.

Positioning of agricultural implements for 285 families (80 m² shade nets, 100 m mulching, 1 wheelbarrow, 1 shovel, 1 manual watering can, 1 hoe, 100 m drip tape, 10 butterfly connectors, 5

germination trays): The tender document has been prepared, with full purchases planned for January 2026. Per MAG expert recommendations, it was decided to modify the tools to be acquired: 80 m² of shade nets.



Multipurpose Cash

Narrative description of plan vs. achievements

1. Planned Activity: Workshop for volunteers and branch staff on registration processes and multipurpose cash distribution.

Achievements: The workshop for volunteers and staff was held on 22 November 2025 with 17 participants. It was led by volunteer Junior Cantero, the national focal point for CVA (Cash and Voucher Assistance).

2. Planned Activity: Workshop for volunteers and branch staff on participant selection methods based on prioritization criteria with a focus on Protection, Gender, and Inclusion (PGI) and Community Engagement and Accountability (CEA).

Achievements: This was conducted in conjunction with the Workshop on Registration and Multipurpose Cash Distribution Processes.

3. Planned Activity: Identification and selection of 300 highly vulnerable families based on established criteria such as poverty, income, dependence on activities affected by the drought, and the presence of vulnerable groups.

Achievements: This will be carried out taking into account the monitoring of drought forecasts within the EAP's (Early Action Protocol) area of influence. No date has been set yet, as it depends on monthly meteorological reports.

4. Planned Activity: Definition of amounts, multipurpose cash delivery mechanisms, and development of an operational guide for distributions.

Achievements: Amounts were defined for each family, approximately 184 CHF for 300 families. The delivery mechanism will be via transfer to mobile wallets. The guide will be developed once the final provider has been selected.

5. Planned Activity: Establishment of local distribution points for multipurpose cash.

Achievements: This will be carried out once the community is defined, during the July-September 2026 period.

6. Planned Activity: Establish help lines to resolve doubts or receive feedback.

Achievements: This will be carried out once the community is defined, during the July-September 2026 period.


7. Planned Activity: Sign agreements with banks, electronic wallet operators, or entities that can process transfers.

Achievements: The National Society currently has a signed contract with the company Núcleo S.A., which is active and was established under another project. Although it does not specifically apply to the EAP, authorization was received to implement it in case of activation. To ensure an exclusive contract for the EAP project, the Terms of Reference (ToRs) are being drafted for a new tender for a framework agreement. This is expected to be launched in March-April 2026.

8. Planned Activity: Registration of participating families in the transfer system, verifying personal and financial information.

Achievements: This will be carried out taking into account the monitoring of drought forecasts within the EAP's area of influence. No date has been set yet, as it depends on monthly meteorological reports.

Enabling Approaches

	Budget (CHF):	Actual (CHF):
Coordination and Partnerships	3,900	1,295

Narrative description of plan vs. achievements

1. Planned Activity: Establish collaboration agreements with local authorities (municipal government, Ministry of Health, ministries related to water and sanitation management, etc.) to facilitate the implementation of drought response actions.

- **Achievements:** A schedule of visits to prioritized districts was developed and shared with volunteers. These visits will take place in March 2026.

2. Planned Activity: Coordinate with health institutions, such as local hospitals and health centers, to ensure service readiness in the event of drought-related disease outbreaks (diarrhea, cholera, etc.).

- **Achievements:** A schedule of visits to prioritized districts was developed and shared with volunteers, to be conducted in March 2026. A mapping of key stakeholders was initiated, based on data from the National Institute of Statistics and available cartography from the 2022 National Census.

3. Planned Activity: Meet with local non-governmental organizations (NGOs) and community associations to review roles and responsibilities in drought response and define field coordination mechanisms.

- **Achievements:** Training workshops with these organizations are planned for the April-May 2026 period.

4. Planned Activity: Establish communication lines with the civil protection system, fire departments, and other emergency response institutions to coordinate rapid response actions for drought.

- **Achievements:** Training workshops are planned for April-May 2026; however, information was already provided through the Humanitarian Organizations Hub (Mesa de Organizaciones Humanitarias), of which the PRC (Paraguayan Red Cross) is a member, as well as in bilateral meetings with the National Emergency Secretariat (SEN).

5. Planned Activity: Collaborate with educational institutions to promote awareness regarding water management and hygiene practices in schools and affected communities.

- **Achievements:** Training workshops are planned for the April-May 2026 period.

6. Planned Activity: Participate in inter-institutional working groups to share information on the drought situation and coordinate interventions in health, WASH, and food security sectors.

- **Achievements:** Coordination was established with the Directorate of Agricultural Extension (DEAg) of the Ministry of Agriculture and Livestock (MAG); joint training sessions in the communities were agreed upon. Additionally, visits to the communities' Family Health Units (USF) are planned for March 2026.

7. Planned Activity: Work with water resource management entities (such as hydrographic authorities) to identify alternative water sources and establish access priorities during the drought.

- **Achievements:** Joint work is being carried out with the Directorate of Meteorology and Hydrology (DMH) to identify these sources.

8. Planned Activity: Coordinate actions with organizations currently working on Anticipatory Action (AA) in the country, such as the FAO.

- **Achievements:** Actions are being coordinated with the DEAg, which currently works on AA in the productive/agricultural sector. Similarly, contacts have been initiated with the Directorate of Climate Change of the Ministry of Environment and Sustainable Development (MADES), considering the scope of intervention, as well as information exchange with the MAG Risk Management Unit.

9. Planned Activity: Establish a reporting and monitoring system with local authorities to track water levels and resource availability in the communities.


- **Achievements:** Volunteers will be trained on the products developed by the DMH, enabling them to conduct monitoring and reporting within their communities.

10. Planned Activity: Sign agreements with health and civil protection institutions to review and update drought emergency protocols, including water distribution, hygiene, and healthcare protocols.

- **Achievements:** Cooperation agreements have been signed with the Ministry of Public Health and Social Welfare and the National Emergency Secretariat (SEN).

11. Planned Activity: Establish logistical coordination mechanisms with local authorities and other institutions to ensure timely access to affected areas, ensuring resources can be distributed quickly and effectively.

- **Achievements:** Meetings are planned with the mayors (intendentes) of the prioritized municipalities to articulate joint actions and training. This is scheduled for March 2026.

	Budget (CHF):	Actual (CHF):
National Society Strengthening	56,280	20,652

Narrative description of plan vs. achievements

1. Planned Activity: Initial socialization and coordination sessions on Droughts.

- **Achievements:** Following the approval of the EAP, several presentations were made at various levels: first with the PRC Executive Board, then with the Presidents of the Branches, and finally with key focal points from these branches. During these sessions, key strategies were defined, including the approach and scope of interventions, community selection criteria, coordination with local stakeholders, and the integration of work teams.

2. Planned Activity: Develop and update a training plan for staff and volunteers on reinforced Anticipatory Action and EAP Simulations.

- **Achievements:** A training calendar was developed for volunteers and staff covering AA (Anticipatory Action), the EAP, and the EAP's lines of action. The first AA Workshop will be held in February, with the participation of 10 branches and National Society staff.

3. Planned Activity: Organize and execute periodic training for key staff and volunteers in early action areas, resource management, and drought monitoring.

- **Achievements:** A training calendar for volunteers and staff regarding AA, the EAP, and EAP lines of action was developed and shared.

4. Planned Activity: Conduct drought-related simulations, focused on rapid intervention and resource distribution.

- **Achievements:** An EAP activation simulation is planned for the September–October 2026 period, with the participation of the branches within the prioritized EAP coverage territories (Concepción, Misiones, San Pedro, Itá, and Cordillera branches).

5. Planned Activity: Establish a continuous training program on early action strategies and coordination with key stakeholders (government, NGOs, etc.).

- **Achievements:** A training calendar for key stakeholders in the prioritized districts is planned, scheduled to begin in April 2026.

6. Planned Activity: Conduct coordination meetings and workshops with other local institutions (government, health services, community organizations) to strengthen alliances and ensure an integrated response.

- **Achievements:** Meetings are planned with the mayors of the prioritized municipalities to articulate joint actions and training. These are scheduled to take place in March/April 2026.

7. Planned Activity: Uniforms and visibility equipment for volunteers and staff.

- **Achievements:** Procurement is planned for April 2026.

CHALLENGES, LESSONS LEARNED, AND PROPOSED ADJUSTMENTS

Operational and technical challenges were identified that required on-the-go adjustments. One of the main challenges was related to the vastness of the intervention area, which covered an extensive territory with multiple vulnerable communities. This situation made it necessary to prioritize districts and communities based on criteria such as the level of drought impact, access to water, and local capacities, in order to optimize available resources and ensure a more effective intervention.

On the other hand, challenges were identified in the initial definition of inputs for home gardens, regarding both tools and seeds. The planned agricultural tools were modified following a technical review in coordination with specialists; this resulted in an update to the list of items to be procured, prioritizing those most suitable for drought contexts and home gardening. Regarding seeds, the quantity to be delivered was reduced to guarantee germination capacity throughout the cultivation cycles and to reduce seed loss.

None of these changes require an amendment to the simplified Early Action Protocol (EAP).

FINANCIAL REPORT

As of the 2025 reporting period, a total of CHF 53,802 has been spent for the implementation of readiness, pre-positioning, and early action activities. This represents approximately 24.47 per cent of the overall two-year budget of CHF 219,867.

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Reference



Click here for:

- [EAP Summary and budget](#)
- [Annual reports from previous years](#)

FBAF Early Actions

Interim FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2025/8-12	Operation	*
Budget Timeframe	2025/8-2027/8	Budget	APPROVED

Prepared on 17/Apr/2026

All figures are in Swiss Francs (CHF)

MDRPY024 - Paraguay - Drought sEAP / sEAP2025PY01

I. Summary

Opening Balance	0
Funds & Other Income	219,867
DREF Anticipatory Pillar	219,867
Expenditure	-53,802
Closing Balance	166,065

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	13,419	-1	13,420
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs	120,060	31,694	88,366
AOF4 - Health	11,928		11,928
AOF5 - Water, sanitation and hygiene			0
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
Area of focus Total	145,407	31,694	113,713
SFI1 - Strengthen National Societies	56,280	20,652	35,628
SFI2 - Effective international disaster management			0
SFI3 - Influence others as leading strategic partners	3,900	1,295	2,605
SFI4 - Ensure a strong IFRC	14,280	161	14,119
Strategy for implementation Total	74,460	22,109	52,351
Grand Total	219,867	53,802	166,065

FBAF Early Actions

Interim FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2025/8-12	Operation	*
Budget Timeframe	2025/8-2027/8	Budget	APPROVED

Prepared on 17/Apr/2026

All figures are in Swiss Francs (CHF)

MDRPY024 - Paraguay - Drought sEAP / sEAP2025PY01

III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Personnel	10,200		10,200
National Staff	10,200		10,200
General Expenditure	4,080	-509	4,589
Travel	4,080	157	3,923
Financial Charges		-666	666
Contributions & Transfers	192,168	51,028	141,140
Cash Transfers National Societies	192,168	51,028	141,140
Indirect Costs	13,419	3,284	10,135
Programme & Services Support Recover	13,419	3,284	10,135
Grand Total	219,867	53,802	166,065